OIL & GAS CONSERVATION COMMISSION
Meeting: June 9, 1965
Mr. John Bannister, Exec. Secy
OFFICE OF
Oil and Gas Conservation Commission
STATE OF ARIZONA
P.O. BOX 239
1724 WEST ADAMS
Phoenix, Arizona 85007
PHONE: 277-8101

AGENDA

Meeting
June 9, 1965
Commission Hearing Room
Room 204

9:30 a.m. Call to order

1. Approval of minutes

2. Approval of report by Executive Secretary

3. Approval of report by Geologist

4. Old business:
   a. Discussion of Rules & Regulations changes
   b. Report on 1965-66 budget

5. New business

6. Adjourn

C. O. exercise speech to ADEQ Tremont Tub

August Meeting in Tucson
May 10, 1965

Memo to: Commissioners
From: John Bannister, Executive Secretary

Pursuant to instructions received at the regular Commission meeting of April 28, 1965, I am reporting on suggested changes for our Rules and Regulations.

If the Commissioners see fit that these Rules and Regulations be changed, I would suggest that any of our rules requiring a report, a notation be added at the heading of each section showing which of our numbered forms should be used in making the required report.

Suggested Changes

Section A. Para. 12.A (page 2): The words "or natural gas" should be added to tie this to the Statutory definition 8.(a).

Para. 15 (page 2): The words "or the production which shall cause waste" should be added to bring this definition into accord with Statutory definition 10.

Para. 29 (page 3) Should have definition 19(F) of the Statutory definitions added.

And it is my feeling that it would be proper to add to our list of definitions the new definition of "well" according to SB 183.

A wildcat well definition should be added making a wildcat well any well drilled one mile or more away from nearest production.

Section C. Para. 101.A (page 5): As mentioned in our meeting, I feel the Commission should raise the sum of the bonds required to the amount of $5,000 for each individual well and the sum of $25,000 blanket bond for any number of wells.
Para. 4.2 (Page 5): The rule, as currently set forth, provides for the filing of logs six months from time of completion, whereas the Statutes set this time at 90 days (27-516.2).

(I would like to see all logs, drilling records, etc. filed with the Commission within 60 days from the time they are taken, inasmuch as this would greatly aid this office in securing complete records from any well.)

Para. 102-A (Page 6): This should be amended to call for a plat of the location to be made by a registered surveyor. You will note that approximately one-third of the way down in the applicable paragraph it says that the application for permit to drill shall be accompanied by a plat as required in Rule 105-C. At this point we should insert words making it mandatory that each location be surveyed prior to issuance of our permit. This is a common practice in other regulatory states and should be followed by this State.

Para. 103-A (Page 6): Change the requirement from 5 days to 10 days. This, in effect, would give the permittee in any case a full five working days in which to comply.

(You will note that throughout my suggestions, I will try to arrive at uniform times of ten and sixty days within which to meet our filing requirements.)

Para. 105-C (Page 9): It specifies that the application for permit shall be accompanied by a plat. Words should be added to make it necessary that the location be surveyed and the plat carry the signature and number of the registered surveyor. (Please note that our Rule 791.8-1 does call for use of registered civil engineer.)

Para. 113-F (Page 12): Change the 30-day requirement to a 60-day requirement.

Para. 113-H (Page 12): Again, change the 30-day requirement to a 60-day requirement.

Para. 119 (Page 15): The six months requirement for filing of all information after the completion of the well should be changed to 90 days to comply with ARS 27-516.2.

You will note there is a conflict between Para. 119.A and 119.C. Consequently 119.C should also be changed to require filing with the Commission within 90 days of completion rather than the 30 days set forth and the confidential period be made 6 months from date of completion.

I further feel that it would be a greater benefit to the industry if the Commission permitted copies of logs to be duplicated from our records, after such time as the information therein ceases to be in a confidential status.
Para. 120.A (Page 16): Change the 5-day requirement to 10 days.

Para. 120.B (Page 16): Change the 30-day requirement to 60 days.

Section D. Para. 201.B (Page 17): Again, change the 5 days to 10 days.

Para. 202.C (Page 18): Change 30 days to 60 days.

Section F. Para. 301.A (Page 20): The first sentence should be changed to read: "Each operator shall make a gas-oil ratio test not sooner than 10 days after the completion, and another not later than 60 days following completion..."  

Para. 302.A (Page 20): Change the 30-day requirement to 60 days.

Para. 308 (Page 22): The time requirement should be changed to read: "...shall be filed with the Commission by the 10th day of the next succeeding month."

Sections G and H. Remove those portions which have been deleted and are no longer applicable.

These two sections may be combined, but I do not recommend it.

Section I. Para. 701.B.1 (Page 26): Change "registered civil engineer" to "registered surveyor."

Para. 705 (Page 27): The plat herein called for, again, should be made by a registered surveyor.

Section J. Para. 803 (Page 29): Change fifteenth day to tenth day.

Para. 804 (Page 29): The requirement should be changed from the 15th day to the 10th day of the next succeeding month.

Section K. Para. 901 (Page 30): Change 15th day to 10th day.

Para. 902.B (Page 30): Change 15th day to 10th day.

Para. 903 (Page 31): Change 15th day to 10th day.

If you have any suggestions or recommendations for changes to the Rules and Regulations, could you present them at this time since we are now examining the Rules with the intent of clarifying the administration functions of the Commission.
OIL AND GAS CONSERVATION COMMISSION
1624 West Adams - Suite 202
Phoenix, Arizona

Minutes of Meeting
April 28, 1965

Commissioners present:
Chairman Lynn Lockhart
Mr. Orme Lewis
Mr. Lucien B. Owens
Commissioner absent:
Mr. R. Keith Walden

Others present:
Mr. John Bannister, Executive Secretary
Mr. J.C. Scurlock, Geologist
Mr. F.C. Ryan, State Land Department
Mr. Jerry Lawson, Asst. Attorney General
Mr. B.C. Nesser, Duval Corp.
Mr. Jim Pickett

Chairman Lynn Lockhart called the meeting to order at 9:45 a.m.

Minutes of the previous meeting, March 24, 1965, were approved.

Chairman Lockhart asked if Mr. Bannister had anything to elaborate upon in his Report of Activities, particularly with reference to the Ferrin well.

Mr. Bannister replied that the Ferrin well has had a show of oil. Reports on the well are still in a confidential status. The oil show was coming from the bottom of the Coconino at around 1406 feet or so. The well has been logged and Sullenger reports that there are four zones which should be tested; and apparently Mr. Ferrin is going to run pipe and perforate these four zones. More specific information should be available in the next four weeks or so.

Mr. Bannister also reported: That the four locations on the Hopi Reservation, Amerada, Skelly, Texaco and Atlantic, were just getting started so information is not available as yet. These are all located in the heart of the Black Mesa Basin.

The Willet well southwest of Flagstaff should get started within a week or so; it has been held up because of the soft ground. This should be another very interesting test.

The Harless situation at Sedona is still the same. There are reports that they picked up some more acreage, apparently trying to the north. They did lose one Federal lease because they did not pay rentals in time; but Mr. Harless has re-acquired this lease. It had a hole 306 feet deep.

We have been extremely lenient with their operations. These five wells, two of which they claim have had shows, are all under bond, and unless I am instructed otherwise I will go along with them so long as they are working in the area. Their announced intention is that all five wells will be completed.
Ram Oil Company is desperately trying to complete their well on Sierra Bonita Ranch near Willcox. Ram Oil Company as such is broke. They had the Sierra Bonita acreage, some 30,000 acres, in escrow. They were to earn this acreage by taking the well to 2,000 feet. They still haven't gotten down to 2,000 feet. Recently Ram and Roy Sharp reached an agreement taking the acreage out of escrow and splitting it.

Roy Sharp is trying to get two or three wells drilled in the northern part of the acreage. He had a deal set up with Al Ward, an independent out of Colorado. But I understand the deal has fallen through.

Dr. Kalil is putting together a deal in the Winslow-Snowflake area. He is negotiating now to drill.

I have been advised by Mr. Davidson, attorney for Eastern Petroleum, that after the feasibility study, the Arkla and Eastern deal to put in a helium plant near Navajo Springs is now off. Arkla is very interested now in the Ferrin location.

Mr. Lewis asked what effect this would have on unitizing. Mr. Bannister replied it would not effect unitizations now; that probably what would happen is that Eastern would enter into a long term contract with Kerr-McGee. Incidentally, the Barfoot well did not make the amount of gas they wanted and as a result there has been some coming; and Eastern, to prevent that, has had to tie in some other wells to meet their contract with Kerr-McGee.

Chairman Lockhart asked how much gas per day was Kerr-McGee taking from that field. Mr. Bannister replied that roughly about 750 MCF per day. The Kerr-McGee wells were holding up pretty good. The Barfoot wells at first production were making water; they are still making water but the water has not increased in proportion to the gas. So the reservoir is apparently holding up. Again speculating, it looks as if Eastern will have to go with Kerr-McGee facilities.

Kerr-McGee has only been running their plant at 50% and the reserves under Pinta Dome are apparently committed to their existing contracts. If a new demand or additional market came along they wouldn't be able to meet it. But with additional supplies coming in from Navajo Springs they would be able to expand production.

In response to Mr. Lockhart's question as to where new market was coming from, Mr. Scurlock replied that he had heard that helium was being exported to the Free World, that in the last year the use of helium has doubled. The Russians apparently had devised a method of shipping helium in open containers under pressure and low temperature.

Mr. Bannister defined an open container as one that was not double-walled, in other words, a container that was not contained within another.
Minutes of Meeting
April 28, 1963
Page 3

Mr. Bannister showed the Commissioners the new pre-numbered permit form for drilling wells and the short-form revision of the well file brief form.

Mr. Bannister reported that he did not know exactly what the Legislature-approved budget was, but it was his understanding that in the main we got what we asked for, but the additional personnel requested and some out-of-state travel had been refused.

The out-of-State budget balance is very low. IOCO is now requesting reservations for the June meeting in Pittsburgh. Mr. Bannister suggested that Mr. Lockhart attend the meeting. The Commissioners concurred and Mr. Lockhart indicated willingness to attend. It was voted that Mr. Lockhart attend the June IOCO meeting.

Mr. Lewis suggested that Mr. Bannister note the changes to the Rules and Regulations he would like to have; allow time for the Commissioners to study these suggestions, and then have a meeting to discuss the changes before going through the agony of a hearing or hearings.

Mr. Bannister replied that the majority of the changes needed were not substantial. However, one substantial change would be the amount of the drilling bond and recommended $5,000 for a single well and $25,000 for several wells. The reason being that if we need to plug a well, under the present bond amount, $2,500 is not enough. The Statutes state the amount of bond is to be set by the Commission but they do not say how much.

Mr. Lewis asked what effect the $5,000 bond have on the industry and Mr. Bannister replied he felt it would have no effect. One individual he had talked to indicated only that it was a protection we needed and it would make no difference to the majors.

Mr. Lewis indicated, too, that if an operator could not afford the price of a $5,000 bond, then perhaps he should not be drilling anyway.

Mr. Bannister stated there were a lot of holes that had to be plugged. It is a practical matter that we could start only with the holes that were still under bond, but we still were faced with the fact that there are some open holes with no bond and we may have to go to the Legislature and ask for money to plug these holes.

Mr. Owens asked whether the Reservation wells were in the same status and received a negative answer and was assured that the Reservation wells are drilled by major companies who complete wells in excellent shape.

Mr. Lawson discussed SB185, the new definition of "well" and its effects.

The question of how the new provision was to be enforced was
discussed at length. The many problems involved were explored.
Inasmuch as the questions involved have been referred to the At-
torney General for a written opinion, the Commissioners decided
to take no action concerning this until we had the Attorney Gen-
eral's opinion.

Mr. Lawson reported that Mr. Bannister and Mr. Scurlock had come
to him with the bonds in effect on wells. He had looked through
them and it appears there are three types of bonds in the files.
The current type being required is a penal bond and the require-
ments that the principal will comply with rules for plugging and
reports required by the Commission. One or the other type bonds
is in the same type language but prior to the creation of the
Commission. The other type is not stated specifically as a penal
bond but a mandatory amount, again going back to 1950-1957. The
way they read, the money is payable to the State of Arizona and
we get into whether you have a statute of limitations on this
type of bond.

The Executive Secretary feels some action should be taken under
these bonds, continued Mr. Lawson, and Mr. Lawson said he didn't
know why there hasn't been in the past some action taken. Tech-
ically they are all penal. So it's up to the company if you make
pay the amount or do the work. In a lot of instances they may
find it cheaper to do the work. But if they pay the amount to
the State, the Commission doesn't get the money, the State does,
and you've got to go back to the Legislature and get an appropria-
tion. Under the Statutes you have three different alternatives,
go under the bond, take a mandatory injunction, or take civil ac-
tion. Realistically, the last two do not work.

Mr. Lewis said the only thing to do is get the money for the State,
or get the bonding company to plug the hole, and we can see about
it after the State gets the money in the next Legislature.

Mr. Lawson pointed out that if the Commission tries to recover
under the bond, if the bonding company doesn't see fit to comply,
you will have to sue. So when you make the initial demand you
are going to have to have a live witness who can testify to the
matters we are going to require before we make a demand upon.
These are factual
I'm afraid you're going to run into some trouble on the old bonds.
The companies are not going to comply if the well was abandoned
seven or eight years ago and the Commission has done nothing to
notify them before now. So far as the statute of limitations,
I haven't gone into this but it seems to me that unless there is
a specific statute as to how long the bonds are going to be in
effect or unless it stated in the bond, then I don't think there
is any statute of limitation. This will come to a head eventually.
Minutes of Meeting
April 28, 1965
Page 4

discussed at length. The many problems involved were explored. Inasmuch as the questions involved have been referred to the Attorney General for a written opinion, the Commissioners decided to take no action concerning this until we had the Attorney General's opinion.

Mr. Lawson reported that Mr. Bannister and Mr. Scurllock had come to him with the bonds in effect on wells. He had looked through them and it appears there are three types of bonds in the files. The current type being required is a penal bond and the requirements that the principal will comply with rules for plugging and reports required by the Commission. One of the other type bonds is in the same type language but prior to the creation of the Commission. The other type is not stated specifically as a penal bond but a mandatory amount, again being back to 1950-1957. The way they read, the money is payable to the State of Arizona and we get into whether you have a statute of limitations on this type of bond.

The Executive Secretary feels some action should be taken under these bonds, continued Mr. Lawson, and Mr. Lawson said he didn't know why there hasn't been in the past some action taken. Technically they are all penal. So it's up to the company if you make a demand. The company, if they feel they are liable, can either pay the amount or do the work. In a lot of instances they may find it cheaper to do the work. But if they pay the amount to the State, the Commission doesn't get the money, the State does, and you're got to go back to the Legislature and get an appropriation. Under the Statutes you have three different alternatives, go under the bond, take a mandatory injunction, or take civil action. Realistically, the last two do not work.

Mr. Lewis said the only thing to do is get the money for the State, or get the bonding company to plug the hole, and we can see about it after the State gets the money in the next Legislature.

Mr. Lawson pointed out that if the Commission tries to recover under the bond, if the bonding company doesn't see fit to comply, you have to sue. So when you make the initial demand you are going to have to have a live witness who can testify to the matters you are going to make demand upon. These are factual matters we are going to require before we make a demand upon a company. I think you are going to take each case by case. My suggestion is that you take the more recent, the most current. I'm afraid you're going to run into some trouble on the old bonds. The companies are not going to comply if the well was abandoned seven or eight years ago and the Commission has done nothing to notify them before now. So far as the statute of limitations, I haven't gone into this but it seems to me that unless there is a specific statute as to how long the bonds are going to be in effect or unless it stated in the bond, then I don't think there is any statute of limitation. This will come to a head eventually.
Minutes of Meeting
April 28, 1965
Page 5

Mr. Bannister's thought was that the Commission should go to the
bonding company and make a demand on them and see what they do,
deny their liability or something, before coming to the Attorney
General.

Mr. Lawson suggested that if the Commission goes to the bonding
company, it should just demand they comply with the bond, tell
them the individual has not complied with the rule, and demand
help on the bond.

Mr. Bannister stated he was going to demand that the company plug
in a stated manner rather than ask for the money.

Mr. Ryan expressed his sympathies with the Commission's problems
in the current situation. The Land Department too is faced with
problems of drilling in a critical area. Mr. Ryan also offered
to the Geologist some U.S.G.S. water resources branch, water
papers, primarily in Apache County, which contain excellent out-
crop maps and an excellent treatise on all geology in the area
around the Reservation and Springerville, and much data on for-
mations.

Mr. Heasr expressed his appreciation for being present at the
meeting.

Meeting adjourned at 11:30 a.m.
May 27, 1965

Memo to: Commissioners
From: John Bannister, Executive Secretary
Re: Report of Activities

Amerada, Skelly and Texaco have plugged their wells on the Hopi Reservation.

During a recent visit to Farmington I talked to men in all of these companies. I understand that these above companies and Atlantic will exchange well information for a more detailed evaluation of the area and it is likely that each company will make further tests in this area. The companies, of course, would like to have made discoveries, but each considered their well to be an information hole.

The Willet well, southwest of Flagstaff in Coconino County, is rigging up.

The Ferrin well had a bad cement job and should be squeezing cement this weekend and testing, more or less, by the first or second of June.

Ben Hess, of Duval Drilling Corporation, visited the office (May 27, 1965) and discussed the use of certain logs, etc., to be turned over by them to the Commission in the near future. As you will recall, I reported to the Commission that Duval had agreed with me to give us information on their wells.

I feel that when this information does come in we will not be asked to maintain it as confidential. Duval has already given us many well samples.

As of to date I have had two talks with Jerry Lawson, Assistant Attorney General assigned to us, and with Bill Ebanks, Chief Assistant Attorney General, concerning the new definition of "well." As of this time no Attorney General Opinion has been handed down.
Mr. Scurlock attended a geological field trip sponsored by the University of Arizona, May 26–June 2, 1965.

New Permits:

112 Atlantic 9-1 Hopi, S9-T28N-R15E, Navajo County
113 Willett #1 State, S24-T20N-R5E, Coconino County
114 Ferrin #1-4 State, S4-T19N-R17E, Navajo County
115 Ferrin #2 State, S10-T19N-R17E, Navajo County
116 Pure-Sun-Tidewater #1 Navajo, S32-T38N-R30E, Apache County
May 27, 1965

Memo to: Commissioners
From: J.R. Scurlock, Geologist
Re: Report of Activities

May 13 Accompanied Mr. Bannister to:
Sedona. Harless #27B was shut down. Preparing to treat again with chemicals.

Winslow. Ferrin #1 State well; cleaning out hole and preparing to run 4½-inch casing.

May 14 Flagstaff. Visited Mr. Siler, the new Commissioner.
Williams. Visited Mr. Mills, an attorney representing Mr. Harless.

May 17 Winslow. Ferrin shut down. Had set 4½-inch casing and was waiting for cement to cure.

May 18 Keams Canyon. Texaco #1 Hopi, Skelly #1 Hopi, and Amerada #1 Hopi, all plugged.

May 21 Winslow. Survey of the Ferrin hole showed that the cement job was bad. Perforated the bottom of the casing and preparing to re-cement.

May 26-June 2 Will consult with Dr. Pye concerning publication of structural data and then go on field trip with the Geology Department to Ray, Globe, Hopi Buttes area, Chinle, Grand Canyon.